First Regular Session Seventy-third General Assembly STATE OF COLORADO

REVISED

This Version Includes All Amendments Adopted on Second Reading in the Second House

LLS NO. 21-0322.01 Pierce Lively x2059

HOUSE BILL 21-1303

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A BILL FOR AN ACT

101	CONCERNING MEASURES TO LIMIT THE GLOBAL WARMING POTENTIAL
102	FOR CERTAIN MATERIALS USED IN PUBLIC PROJECTS, AND, IN
103	CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The department of personnel and the department of transportation are each required to establish policies regarding the global warming potential for specific categories of eligible materials used to construct certain public projects.

The department of personnel is required to establish a maximum

SENATE Amended 2nd Reading May 28, 2021

HOUSE rd Reading Unamended May 24, 2021

HOUSE Amended 2nd Reading May 22, 2021

Shading denotes HOUSE amendment. <u>Double underlining denotes SENATE amendment.</u>

Capital letters or bold & italic numbers indicate new material to be added to existing statute.

Dashes through the words indicate deletions from existing statute.

acceptable global warming potential for each category of eligible material used in certain public projects under its purview. The bill specifies which building materials are eligible materials. The department of personnel is required to set the maximum acceptable global warming potential at the industry average of global warming potential emissions for that material and to express it as a number that states the maximum acceptable global warming potential for each category of eligible material.

Specifications for solicitations for a public project requested by the department of personnel are required to include that the global warming potential for any eligible material that will be used in the project shall not exceed the maximum acceptable global warming potential for that material determined by the department.

The department of transportation is required to develop policies to determine, track, and record greenhouse gas emissions for each category of eligible materials used in certain public projects under its purview in a manner consistent with criteria in an environmental product declaration.

The department of personnel and the department of transportation are both are required to strive to achieve continuous reduction in greenhouse gas emissions in construction materials over time for the projects under their purview.

For solicitations for certain public projects under the purview of the department of personnel or the department of transportation issued after certain dates, the contractor that is awarded the contract is required to submit a current environmental product declaration for each eligible material proposed to be used in the public project.

A contractor that is awarded a contract for a public project is prohibited from installing any eligible material on the project until the contractor submits an environmental product declaration for that material.

The department of personnel and the department of transportation are required to annually report to the general assembly regarding the implementation of the bill.

Be it enacted by the General Assembly of the State of Colorado:

SECTION 1. Legislative declaration. (1) The general assembly

hereby finds and declares that:

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- (a) Climate change will have devastating global impacts;
- (b) All scientific evidence points to the need for Colorado and the
 world to reduce greenhouse gas emissions to avert the worst effects of
 climate change. Climate change impacts are already apparent in Colorado,

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where scientists have determined that annual temperature increases and a long-term drought are consequences of human-induced climate change.

- (c) The general assembly has committed to reduce greenhouse gases through numerous statutes requiring regulatory and other action by public agencies. Those regulations and actions do not currently encourage public dollars for infrastructure projects to be spent in a way that is consistent with the state's goals to reduce greenhouse gas emissions.
- (d) Several executive orders in Colorado have highlighted the importance of reducing greenhouse gas emissions in the state, supporting the state's clean energy transition, maintaining progress on clean vehicles, and supporting a transition to zero emission vehicles;
- (e) Great quantities of emissions are released during the manufacture and transport of products used in public construction projects;
- (f) Colorado, through its extensive purchasing power, can improve environmental outcomes and accelerate necessary greenhouse gas reductions to protect public health, the environment, and conserve a livable climate by incorporating emissions information from throughout the supply chain and product life cycle into procurement decisions, and using that information to help direct expenditure;
- (g) Incorporating emissions information will acknowledge those companies that have invested in emissions reduction technologies and practices and will encourage other companies to take action to reduce emissions to become more competitive in the Colorado bidding process; and
- (h) For measuring greenhouse gas emissions, the properties of cement, concrete mixtures, asphalt, and asphalt mixtures must not be

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1	double counted.
2	(2) The general assembly further finds and declares that there is
3	great potential for Colorado to reduce greenhouse gas emissions in public
4	construction projects without imposing an additional cost on those
5	projects.
6	SECTION 2. In Colorado Revised Statutes, add 24-92-116 and
7	24-92-117 as follows:
8	24-92-116. Maximum global warming potential for materials
9	used in eligible projects - buildings - projects that are not roads,
10	highways, or bridges - environmental product declaration - short title
11	- report - definitions. (1) The short title of this section and
12	SECTION 24-92-117 IS THE "BUY CLEAN COLORADO ACT".
13	(2) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE
14	REQUIRES:
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16	(a) "Eligible material" means materials used in the
17	CONSTRUCTION OF A PUBLIC PROJECT, INCLUDING:
18	(I) ASPHALT AND ASPHALT MIXTURES;;
19	(II) CEMENT AND CONCRETE MIXTURES;
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21	(III) GLASS;
22	(IV) POST-TENSION STEEL;
23	(V) REINFORCING STEEL;
24	(VI) STRUCTURAL STEEL; AND
25	(VII) WOOD STRUCTURAL ELEMENTS.
26	(b) "Eligible project" means a public project as defined in
27	SECTION 24-92-102, FOR WHICH AN AGENCY OF GOVERNMENT ISSUES A

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1	SOLICITATION ON OR AFTER JANUARY 1, 2024; EXCEPT THAT "ELIGIBLE
2	PROJECT" DOES NOT INCLUDE ANY MAINTENANCE PROGRAM FOR THE
3	UPKEEP OF A PUBLIC PROJECT OR ANY ROAD, HIGHWAY, OR BRIDGE
4	PROJECT.
5	(c) "Greenhouse gas" has the same meaning as set forth in
6	SECTION 25-7-140 (6).
7	(\overline{d}) "Office of the state architect" means the office of the
8	STATE ARCHITECT IN THE DEPARTMENT OF PERSONNEL.
9	(3) (a) By January 1, 2024, the office of the state architect
10	SHALL ESTABLISH BY POLICY A MAXIMUM ACCEPTABLE GLOBAL WARMING
11	POTENTIAL FOR EACH CATEGORY OF ELIGIBLE MATERIALS USED IN AN
12	ELIGIBLE PROJECT IN ACCORDANCE WITH THE FOLLOWING REQUIREMENTS:
13	(I) THE OFFICE OF THE STATE ARCHITECT SHALL BASE THE
14	MAXIMUM ACCEPTABLE GLOBAL WARMING POTENTIAL ON THE INDUSTRY
15	AVERAGE OF GLOBAL WARMING POTENTIAL EMISSIONS FOR THAT
16	MATERIAL. THE OFFICE OF THE STATE ARCHITECT SHALL DETERMINE THE
17	INDUSTRY AVERAGE BY CONSULTING NATIONALLY OR INTERNATIONALLY
18	RECOGNIZED DATABASES OF ENVIRONMENTAL PRODUCT DECLARATIONS
19	AND MAY INCLUDE TRANSPORTATION-RELATED EMISSIONS AS PART OF THE
20	GLOBAL WARMING POTENTIAL EMISSIONS.
21	(II) THE OFFICE OF THE STATE ARCHITECT SHALL EXPRESS THE
22	MAXIMUM ACCEPTABLE GLOBAL WARMING POTENTIAL AS A NUMBER THAT
23	STATES THE MAXIMUM ACCEPTABLE GLOBAL WARMING POTENTIAL FOR
24	EACH CATEGORY OF ELIGIBLE MATERIALS. THE GLOBAL WARMING
25	POTENTIAL SHALL BE PROVIDED IN A MANNER THAT IS CONSISTENT WITH
26	CRITERIA IN AN ENVIRONMENTAL PRODUCT DECLARATION. THE OFFICE OF
27	THE STATE ARCHITECT MAY ESTABLISH ADDITIONAL SUBCATEGORIES

THE STATE ARCHITECT MAY ESTABLISH ADDITIONAL SUBCATEGORIES

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I	WITHIN EACH ELIGIBLE MATERIAL WITH DISTINCT MAXIMUM <u>ACCEPTABLE</u>
2	GLOBAL WARMING POTENTIAL LIMITS. THE POLICY MAY PERMIT MAXIMUM
3	ACCEPTABLE GLOBAL WARMING POTENTIAL FOR EACH MATERIAL
4	CATEGORY IN THE AGGREGATE.
5	(b) IN ESTABLISHING A MAXIMUM ACCEPTABLE GLOBAL WARMING
6	POTENTIAL FOR EACH CATEGORY OF ELIGIBLE MATERIALS USED IN AN
7	ELIGIBLE PROJECT, THE OFFICE OF THE STATE ARCHITECT MAY CONSULT
8	WITH ANY OTHER RELEVANT DEPARTMENT OR DIVISION OF STATE
9	GOVERNMENT.
10	(c) By January 1, 2026, and every four years thereafter,
11	THE OFFICE OF THE STATE ARCHITECT SHALL REVIEW THE MAXIMUM
12	ACCEPTABLE GLOBAL WARMING POTENTIAL FOR EACH CATEGORY OF
13	ELIGIBLE MATERIALS AND MAY ADJUST THE NUMBER FOR ANY ELIGIBLE
14	MATERIAL TO REFLECT INDUSTRY CONDITIONS. THE OFFICE OF THE STATE
15	ARCHITECT SHALL NOT ADJUST THE NUMBER UPWARD FOR ANY ELIGIBLE
16	MATERIAL.
17	(4) (a) (I) FOR ANY SOLICITATION FOR A CONTRACT FOR THE
18	DESIGN OF AN ELIGIBLE PROJECT, AN AGENCY OF GOVERNMENT SHALL
19	REQUIRE THE DESIGNER WHO IS AWARDED THE CONTRACT TO INCLUDE, IN
20	PROJECT SPECIFICATIONS WHEN FINAL CONSTRUCTION DOCUMENTS ARE
21	RELEASED, A CURRENT ENVIRONMENTAL PRODUCT DECLARATION, TYPE
22	III, AS DEFINED BY THE INTERNATIONAL ORGANIZATION FOR
23	STANDARDIZATION STANDARD 14025:2006, OR SIMILARLY ROBUST LIFE
24	CYCLE ASSESSMENT METHODS THAT HAVE UNIFORM STANDARDS IN DATA
25	COLLECTION, AS SET BY POLICY BY THE OFFICE OF THE STATE ARCHITECT
26	FOR EACH ELIGIBLE MATERIAL PROPOSED TO BE USED IN THE ELIGIBLE
27	PROJECT THAT MEET THE MAXIMUM ACCEPTABLE GLOBAL WARMING

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1	POTENTIAL.	FOR EACH	CATEGORY	OF ELIGIBLE	MATERIALS.
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- 2 (II) IF A PRODUCT THAT MEETS THE MAXIMUM <u>ACCEPTABLE</u>
 3 GLOBAL WARMING POTENTIAL FOR A CATEGORY OF ELIGIBLE MATERIALS
 4 IS <u>NOT REASONABLY PRICED</u> OR IS NOT AVAILABLE ON A REASONABLE
 5 BASIS AT THE TIME OF DESIGN OR CONSTRUCTION, THE OFFICE OF THE
 6 STATE ARCHITECT MAY WAIVE THE REQUIREMENTS OF THIS SECTION FOR
 7 THAT PRODUCT.
 - (b) FOR ANY SOLICITATION FOR A CONTRACT FOR AN ELIGIBLE PROJECT, AN AGENCY OF GOVERNMENT SHALL SPECIFY THE ELIGIBLE MATERIALS THAT WILL BE USED IN THE PROJECT AND REASONABLE MINIMUM USAGE THRESHOLDS BELOW WHICH THE REQUIREMENTS OF THIS SECTION SHALL NOT APPLY. AN AGENCY OF GOVERNMENT MAY INCLUDE IN A SPECIFICATION FOR SOLICITATIONS FOR AN ELIGIBLE PROJECT A GLOBAL WARMING POTENTIAL FOR ANY ELIGIBLE MATERIAL THAT IS LOWER THAN THE MAXIMUM ACCEPTABLE GLOBAL WARMING POTENTIAL FOR THAT MATERIAL AS DETERMINED PURSUANT TO SUBSECTION (3) OF THIS SECTION.
 - ELIGIBLE PROJECT SHALL NOT INSTALL ANY ELIGIBLE MATERIALS ON THE PROJECT UNTIL THE CONTRACTOR SUBMITS AN ENVIRONMENTAL PRODUCT DECLARATION FOR THAT MATERIAL PURSUANT TO SUBSECTION (4)(a) OF THIS SECTION. THE ENVIRONMENTAL PRODUCT DECLARATION SHALL BE DEEMED APPROVED IF IT COMPLIES WITH THE ORIGINAL <u>SPECIFICATION REQUIRED BY SUBSECTION (4)(a) OF THIS SECTION.</u> IF AN ENVIRONMENTAL PRODUCT DECLARATION IS NOT AVAILABLE FOR AN ELIGIBLE MATERIAL, THE CONTRACTOR SHALL NOTIFY THE AGENCY OF GOVERNMENT AND INSTALL AN ALTERNATIVE ELIGIBLE MATERIAL WITH AN ENVIRONMENTAL

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1	PRODUCT DECLARATION. IF A PRODUCT MEETING THE MAXIMUM
2	<u>ACCEPTABLE</u> GLOBAL WARMING POTENTIAL FOR A CATEGORY OF ELIGIBLE
3	MATERIALS ISNOT REASONABLY PRICED OR IS NOT AVAILABLE TO THE
4	CONTRACTOR ON A REASONABLE BASIS, THE AGENCY OF GOVERNMENT
5	MAY WAIVE THE REQUIREMENTS OF THIS SECTION FOR THAT PRODUCT. THE
6	AGENCY OF GOVERNMENT SHALL REPORT <u>THE WAIVERS IT AWARDS</u> TO THE
7	OFFICE OF THE STATE ARCHITECT.
8	(5) In administering this section, the office of the state
9	ARCHITECT SHALL STRIVE TO ACHIEVE A CONTINUOUS REDUCTION OF
10	GREENHOUSE GAS EMISSIONS OVER TIME. REDUCTION OF GREENHOUSE
11	GAS EMISSIONS ACHIEVED UNDER THIS SECTION SHALL BE CREDITED
12	UNDER THE PROCESS CREATED IN SECTION 25-7-105 (1)(e).
13	(6) Beginning in 2026, and in each year thereafter, the
14	OFFICE OF THE STATE ARCHITECT SHALL PREPARE A REPORT FOR THE
15	GENERAL ASSEMBLY THAT INCLUDES THE FOLLOWING INFORMATION:
16	(a) For the report prepared in 2026 only, a description of
17	THE METHOD THAT THE OFFICE OF THE STATE ARCHITECT USED TO
18	DEVELOP THE MAXIMUM $\underline{\text{ACCEPTABLE}}$ GLOBAL WARMING POTENTIAL FOR
19	EACH CATEGORY OF ELIGIBLE MATERIALS;
20	(b) What the office of the state architect has learned
21	ABOUT HOW TO IDENTIFY AND QUANTIFY EMBODIED CARBON IN BUILDING
22	MATERIALS, INCLUDING LIFE CYCLE COSTS; AND
23	(c) ANY OBSTACLES THE OFFICE OF THE STATE ARCHITECT AS WELL
24	AS BIDDING CONTRACTORS HAVE ENCOUNTERED IN IDENTIFYING AND
25	QUANTIFYING EMBODIED CARBON IN BUILDING MATERIALS.
26	24-92-117. Maximum global warming potential for materials
27	used in public projects - road - highway - bridge projects -

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1	environmental product declaration - short title - report - definitions.
2	(1) The short title of this section and section 24-92-116 is the
3	"BUY CLEAN COLORADO ACT".
4	(2) As used in this section, unless the context otherwise
5	REQUIRES:
6	(a) "Department" means the department of
7	TRANSPORTATION.
8	(b) "Eligible material" means materials used in the
9	CONSTRUCTION OF A PUBLIC PROJECT, INCLUDING, BUT NOT LIMITED TO:
10	(I) ASPHALT AND ASPHALT MIXTURES;
11	(II) CEMENT AND CONCRETE MIXTURES; AND
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13	(III) STEEL.
14	(c) "Greenhouse gas" has the same meaning as set forth in
15	SECTION 25-7-140 (6).
16	(d) "PUBLIC PROJECT" MEANS ALL PUBLICLY BID CONSTRUCTION
17	PROJECTS, PROJECTS FROM WITHIN THE ASSET MANAGEMENT, OR OTHER
18	PROJECTS AS DETERMINED BY THE DEPARTMENT.
19	(3) (a) By January 1, 2025, the department shall establish
20	A POLICY TO DETERMINE AND RECORD GREENHOUSE GAS EMISSIONS FROM
21	ELIGIBLE MATERIALS USED IN A PUBLIC PROJECT WITH THE GOAL OF
22	REDUCING GREENHOUSE GAS EMISSIONS IN ACCORDANCE WITH THE
23	FOLLOWING REQUIREMENTS:
24	(I) THE DEPARTMENT SHALL USE THE NATIONALLY OR
25	INTERNATIONALLY RECOGNIZED DATABASES OF ENVIRONMENTAL
26	PRODUCT DECLARATIONS AND MAY INCLUDE TRANSPORTATION-RELATED
27	EMISSIONS AS PART OF THE GLOBAL WARMING POTENTIAL EMISSIONS; AND

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	(II)	THE	DEPARTM	IENT	SHALL	DEVELOP	A	TRACKING	AND
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AN EN	NVIRON	IMENT	AL PRODU	ICT DE	ECLARA	TION. THI	E D E	PARTMENT	MAY
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WITH	DISTIN	СТ МА	XIMUM GI	OBAL	WARMI	NG POTEN	TIAI	L LIMITS.	

- (b) IN ESTABLISHING THE POLICY PURSUANT TO THIS SECTION, THE DEPARTMENT MAY CONSULT WITH ANY OTHER RELEVANT DEPARTMENT OR DIVISION OF STATE GOVERNMENT.
- (c) By January 1, 2027, and every four years thereafter, the department of transportation shall review the policy created pursuant to this section and may adjust the policy to reflect industry conditions. The department shall not adjust the policy for any eligible material to be less stringent.
- (4) (a) FOR INVITATION FOR BIDS FOR CONTRACTS FOR PUBLIC PROJECTS ISSUED ON OR AFTER JULY 1, 2022, THE DEPARTMENT SHALL REQUIRE THE CONTRACTOR WHO IS AWARDED THE CONTRACT TO SUBMIT A CURRENT ENVIRONMENTAL PRODUCT DECLARATION, TYPE III, AS DEFINED BY THE INTERNATIONAL ORGANIZATION FOR STANDARDIZATION STANDARD 14025:2006, OR SIMILARLY ROBUST LIFE CYCLE ASSESSMENT METHODS THAT HAVE UNIFORM STANDARDS IN DATA COLLECTION, FOR EACH ELIGIBLE MATERIAL PROPOSED TO BE USED IN THE PUBLIC PROJECT.
- (b) For invitation for bids for contracts for public projects issued on or after July 1, 2025, the department shall require the contractor who is awarded the contract to submit a current environmental product declaration, type III, as defined by the international organization for standardization standard 14025:2006, or similarly robust life cycle assessment

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METHODS THAT HAVE UNIFORM STANDARDS IN DATA COLLECTION, AS SET
BY POLICY BY THE DEPARTMENT FOR EACH ELIGIBLE MATERIAL PROPOSED
TO BE USED IN THE PUBLIC PROJECT.

- (c) FOR INVITATION FOR BIDS FOR CONTRACTS FOR PUBLICLY BID PUBLIC PROJECTS ISSUED ON OR AFTER JULY 1, 2025, THE DEPARTMENT OF TRANSPORTATION SHALL SPECIFY THE ELIGIBLE MATERIALS THAT WILL BE USED IN THE PROJECT BASED ON THE POLICY AND REASONABLE MINIMUM USAGE THRESHOLDS BELOW WHICH THE REQUIREMENTS OF THIS SECTION SHALL NOT APPLY.
- (d) A CONTRACTOR THAT IS AWARDED A CONTRACT FOR A PUBLIC PROJECT SHALL NOT INSTALL ANY ELIGIBLE MATERIALS ON THE PROJECT UNTIL THE CONTRACTOR SUBMITS AN ENVIRONMENTAL PRODUCT DECLARATION FOR THAT MATERIAL PURSUANT TO SUBSECTION (3)(a) OF THIS SECTION. THE ENVIRONMENTAL PRODUCT DECLARATION SHALL BE DEEMED APPROVED IF IT COMPLIES WITH THE POLICY ESTABLISHED BY THE DEPARTMENT PURSUANT TO THIS SECTION. IF AN ENVIRONMENTAL PRODUCT DECLARATION IS NOT AVAILABLE FOR AN ELIGIBLE MATERIAL, THE CONTRACTOR SHALL NOTIFY THE DEPARTMENT AND INSTALL AN ALTERNATIVE ELIGIBLE MATERIAL WITH AN ENVIRONMENTAL PRODUCT DECLARATION. IF A PRODUCT MEETING THE POLICY REQUIREMENTS FOR A CATEGORY OF ELIGIBLE MATERIALS IS NOT REASONABLY PRICED OR IS NOT AVAILABLE TO THE CONTRACTOR ON A REASONABLE BASIS, THE DEPARTMENT MAY WAIVE THE REQUIREMENTS OF THIS SECTION FOR THAT PRODUCT.
 - (5) In administering this section, the department shall strive to achieve a continuous reduction of greenhouse gas emissions over time. Reduction of greenhouse gas emissions

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2	CREATED IN SECTION 25-7-105 (1)(e).
3	(6) Beginning in 2026, the department shall annually
4	PRESENT THE FOLLOWING INFORMATION TO THE TRANSPORTATION
5	LEGISLATION REVIEW COMMITTEE, OR ANY SUCCESSOR COMMITTEE:
6	(a) For the presentation in $2026\mathrm{only}$, a description of the
7	METHOD THAT THE DEPARTMENT USED TO DEVELOP THE POLICY
8	REQUIREMENTS FOR EACH CATEGORY OF ELIGIBLE MATERIALS;
9	(b) What the department has learned about how to
10	IDENTIFY AND QUANTIFY EMBODIED CARBON IN BUILDING MATERIALS,
11	INCLUDING LIFE CYCLE COSTS; AND
12	(c) Any obstacles the department as well as bidding
13	CONTRACTORS HAVE ENCOUNTERED IN IDENTIFYING AND QUANTIFYING
14	EMBODIED CARBON IN BUILDING MATERIALS.
15	SECTION 3. Appropriation. For the 2021-22 state fiscal year,
16	\$75,342 is appropriated to the department of personnel for use by the
17	executive director's office. This appropriation is from the general fund
18	and is based on an assumption that the office will require an additional
	and is bused on an assumption that the office will require an additional
19	0.9 FTE. To implement this act, the office may use this appropriation for
19 20	·
	0.9 FTE. To implement this act, the office may use this appropriation for the office of the state architect.
20	0.9 FTE. To implement this act, the office may use this appropriation for
20 21	0.9 FTE. To implement this act, the office may use this appropriation for the office of the state architect. SECTION 4. Act subject to petition - effective date. This act
20 21 22	0.9 FTE. To implement this act, the office may use this appropriation for the office of the state architect. SECTION 4. Act subject to petition - effective date. This act takes effect at 12:01 a.m. on the day following the expiration of the
20 21 22 23	0.9 FTE. To implement this act, the office may use this appropriation for the office of the state architect. SECTION 4. Act subject to petition - effective date. This act takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly; except
20 21 22 23 24	0.9 FTE. To implement this act, the office may use this appropriation for the office of the state architect. SECTION 4. Act subject to petition - effective date. This act takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly; except that, if a referendum petition is filed pursuant to section 1 (3) of article V
220 221 222 223 224 225	0.9 FTE. To implement this act, the office may use this appropriation for the office of the state architect. SECTION 4. Act subject to petition - effective date. This act takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly; except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this

ACHIEVED UNDER THIS SECTION SHALL BE CREDITED UNDER THE PROCESS

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- 1 November 2022 and, in such case, will take effect on the date of the
- 2 official declaration of the vote thereon by the governor.

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